

General Assembly

Substitute Bill No. 6880

January Session, 2001

AN ACT UPDATING PROVISIONS RELATING TO THE UTILITY COMPANIES' GROSS EARNINGS TAX.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 12-264 of the general statutes is repealed and the following is substituted in lieu thereof:
- 3 (a) Each (1) Connecticut municipality or department or agency 4 thereof, or Connecticut district, manufacturing, selling or distributing 5 gas or electricity to be used for light, heat or power, in this chapter and 6 in chapter 212a called a "municipal utility", (2) company the principal business of which is manufacturing, selling or distributing gas or 8 steam to be used for light, heat or power, including each foreign 9 municipal electric utility, as defined in section 12-59 and given 10 authority to engage in business in this state pursuant to the provisions 11 of section 16-246c, and (3) company required to register pursuant to 12 section 16-258a shall pay a quarterly tax upon gross earnings from 13 such operations in this state. Gross earnings from such operations 14 under subdivisions (1) and (2) of this subsection shall include (A) all 15 income classified as operating revenues by the Department of Public 16 Utility Control in the uniform systems of accounts prescribed by said 17 department for operations within the taxable quarter and, with respect 18 to each such company, (B) all income classified in said uniform 19 systems of accounts as income from merchandising, jobbing and 20 contract work, (C) income from nonutility operations, (D) revenues

from lease of physical property not devoted to utility operation, and (E) receipts from the sale of residuals and other by-products obtained in connection with the production of gas, electricity or steam. Gross earnings from such operations under subdivision (3) of this subsection shall be gross income from the sales of natural gas. Gross earnings of a gas company, as defined in section 16-1, shall not include income earned in a taxable year commencing prior to January 1, 2002, from the sale of natural gas or propane as a fuel for a motor vehicle. No deductions shall be allowed from such gross earnings for any commission, rebate or other payment, except a refund resulting from an error or overcharge and those specifically mentioned in section 12-265. Gross earnings of a company as described in subdivision (2) of this subsection shall not include income earned in any taxable quarter commencing on or after July 1, 2000, from the sale of steam.

(b) (1) Each such company and municipal utility shall, on or before the last day of January, April, July and October of each year, render to the Commissioner of Revenue Services a return on forms prescribed or furnished by the commissioner and signed by its treasurer or the person performing the duties of treasurer, or by an authorized agent or officer, specifying (A) the name and location of such company or municipal utility, (B) the amount of gross earnings from operations for the quarter ending with the last day of the preceding month, (C) the gross earnings from the sale or rental of appliances using water, steam, gas or electricity and the cost of such appliances sold, cost to be interpreted as net invoice price plus transportation costs of such appliances, (D) the gross earnings from all sales for resale of water, steam, gas and electricity, whether or not the purchasers are public service corporations, municipal utilities, located in the state or subject to the tax imposed by this chapter, (E) the number of miles of water or steam pipes, gas mains or electric wires operated by such company or municipal utility within this state on the first day and on the last day of the calendar year immediately preceding, and (F) the number of miles of water or steam pipes, gas mains or electric wires wherever operated by such company or municipal utility on said dates. Gas

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pipeline and gas transmission companies which do not manufacture or buy gas in this state for resale in this state shall be subject to the provisions of chapter 208 and shall not be subject to the provisions of this chapter and chapter 212a.

- (2) No person, firm, corporation or municipality that is chartered or authorized by this state to transmit or sell gas within a franchise area shall transmit gas for any person that sells gas to be used for light, heat or power to an end user or users located in this state, unless such seller has registered with the Department of Revenue Services for purposes of the tax imposed under this chapter. The provisions of this subdivision shall not apply to the transmission of gas for any seller that is a gas company, as defined in section 16-1, municipal gas utility established under chapter 101 or any other gas utility owned, leased, maintained, operated, managed or controlled by any unit of local government under any general statute or any public or special act, or a gas pipeline or gas transmission company subject to the provisions of chapter 208.
- (3) The Commissioner of Revenue Services may make public the names and addresses of each person that sells gas to be used for light, heat or power to an end user or users located in this state and has registered with the Department of Revenue Services for purposes of the tax imposed under this chapter, and that is not a gas company, as defined in section 16-1, a municipal gas utility established under chapter 101 or any other gas utility owned, leased, maintained, operated, managed or controlled by any unit of local government under any general statute or any public or special act, or a gas pipeline or gas transmission company subject to the provisions of chapter 208.
- (c) (1) Each electric distribution company, as defined in section 16-1, providing electric transmission services, as defined in said section 16-1, or electric distribution services, as defined in said section 16-1, shall pay a quarterly tax upon its gross earnings in each calendar quarter at the rate of (A) eight and one-half per cent of its gross earnings from providing electric transmission services or electric distribution services

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allocable to other than residential service and (B) six and eight-tenths per cent of such gross earnings from providing electric transmission services or electric distribution services allocable to residential service.

- (2) For purposes of this subsection, gross earnings from providing electric transmission services or electric distribution services shall include (A) all income classified as income from providing electric transmission services or electric distribution services by the Department of Public Utility Control in the uniform system of accounts prescribed by said department and (B) the competitive transition assessment collected pursuant to section 16-245g, the systems benefits charge collected pursuant to section 16-245l, and the assessments charged under sections 16-245m and 16-245n. Such gross earnings shall not include income from providing electric transmission services or electric distribution services to a company described in subsection (c) of section 12-265.
- (3) Each electric distribution company shall, on or before the last day of January, April, July and October of each year, render to the Commissioner of Revenue Services a return on forms prescribed or furnished by the commissioner and signed by its treasurer, or the person performing the duties of treasurer, or of an authorized agent or officer, with such other information as the Commissioner of Revenue Services deems necessary.
- (d) The tax imposed by this chapter is due and payable to the Commissioner of Revenue Services quarterly on or before the last day of the month next succeeding each calendar quarter.]
- (a) (1) As used in this subsection, "gross earnings from such operations" includes (A) all income classified as operating revenues by the Department of Public Utility Control in the uniform systems of accounts prescribed by said department for operations within the taxable quarter, (B) all income classified in such uniform systems of accounts as income from merchandising, jobbing and contract work, (C) income from nonutility operations, (D) revenues from lease of

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physical property not devoted to utility operation, and (E) receipts
from the sale of residuals and other by-products obtained in
connection with the production of gas. "Gross earnings from such
operations" does not include income earned in a taxable year
commencing prior to January 1, 2002, from the sale of natural gas or
propane as a fuel for a motor vehicle. As used in this subsection, "net
invoice price" means invoice price minus trade discounts.

(2) Each company the principal business of which is manufacturing, selling or distributing gas to be used for light, heat or power and each foreign municipal electric utility that is authorized to engage in business in this state pursuant to section 16-246c, shall pay a quarterly tax upon its gross earnings from such operations in this state. The tax imposed by this subsection shall be due and payable to the Commissioner of Revenue Services quarterly on or before the last day of the month next succeeding each calendar quarter.

(3) (A) No deductions shall be allowed from gross earnings for any commission, rebate or other payment, except a refund resulting from an error or overcharge. (B) Deduction shall be allowed from such gross earnings for (i) any gross earnings from sales for resale of gas to any public service companies and municipal utilities, whether or not such purchasers are Connecticut public service companies and whether or not such companies or utilities are subject to the tax imposed by this chapter, (ii) the net invoice price plus transportation costs of appliances using gas, where gross earnings included income from sales of such appliances, (iii) any payment that is made by a company or utility to the Commissioner of Economic and Community Development and that represents the company's or utility's allocable portion of the product that is calculated by said commissioner under subsection (f) of section 16-40b, (iv) any gross earnings from sales of natural gas to end users located outside this state or to entities located outside this state, (v) any gross earnings from sales for resale of natural gas to natural gas suppliers that have registered with the Department of Revenue Services for purposes of the tax imposed under this chapter, and (vi) any gross earnings from sales of natural gas to

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exempt wholesale generators, as defined in 15 USC 79z-5a, to the
extent such natural gas is used directly by such exempt wholesale
generators in the generation of electricity.

(4) Each company or foreign municipal utility subject to the tax imposed under this subsection shall, on or before the last day of January, April, July and October of each year, submit to the Commissioner of Revenue Services a return on forms prescribed or furnished by the commissioner and signed by such company's or utility's treasurer or the person performing the duties of treasurer, or by an authorized agent or officer of the company or utility, specifying (A) the name and location of such company, (B) the amount of its gross earnings from operations for the quarter ending with the last day of the preceding month, (C) the amount of gross earnings from the sale or rental of appliances using gas and the cost of such appliances sold, cost to be interpreted as net invoice price plus transportation costs of such appliances, (D) the amount of gross earnings from all sales for resale of gas to a public service company, municipal utility, or foreign municipal electric utility, whether or not such company or utility is subject to the tax imposed by this chapter, (E) the amount of gross earnings from all sales of natural gas to end users located outside this state, and (F) the amount of gross earnings from all sales for resale of natural gas to natural gas suppliers that have registered with the Department of Revenue Services for purposes of the tax imposed under this chapter.

(5) Each such company or foreign municipal utility subject to the tax imposed under this subsection shall be taxed at the rate of five per cent upon the amount of its gross earnings from operations in each quarter, and each such company or foreign municipal utility manufacturing, selling or distributing gas to be used for light, heat or power shall be taxed at the rate of four per cent upon the amount of its gross earnings from operations in each quarter allocable to residential service and shall not be taxed upon the amount of its gross earnings from operations in each quarter allocable to nonresidential service used directly by a company engaged in a manufacturing production

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- process, in accordance with the Standard Industrial Classification 188
- 189 Manual, United States Office of Management and Budget, 1987 edition,
- classifications 2000 to 3999, inclusive, or Sector 31, 32 or 33 in the North 190
- 191 American Industrial Classification System United States Manual,
- 192 United States Office of Management and Budget, 1997 edition.
- 193 (b) (1) As used in this subsection, "gross earnings from such 194 operations" includes (A) all income classified as operating revenues by the Department of Public Utility Control in the uniform systems of 195 196 accounts prescribed by said department for operations within the taxable quarter, (B) all income classified in said uniform systems of 197 accounts as income from merchandising, jobbing and contract work, 198 199 (C) income from nonutility operations, (D) revenues from lease of 200 physical property not devoted to utility operation, and (E) receipts from the sale of residuals and other by-products obtained in 201 202 connection with the production of gas or electricity. As used in this 203 subsection, with regard to electric power, "sales for resale" includes sales of electric power capacity, power output from such capacity, and 204 all transmission charges in conjunction with such sales on or after May 205 17, 1982. As used in this subsection, "net invoice price" means invoice 206 207 price minus trade discounts.
 - (2) Each municipal utility that is established under chapter 101 or any other utility owned, leased, maintained, operated, managed or controlled by any unit of local government under any general statute or any public or special act manufacturing, selling or distributing gas or electricity to be used for light, heat or power shall pay a quarterly tax upon its gross earnings from such operations in this state. The tax imposed by this subsection shall be due and payable to the Commissioner of Revenue Services quarterly on or before the last day of the month next succeeding each calendar quarter.
 - (3) (A) No deductions shall be allowed from such gross earnings for any commission, rebate or other payment, except a refund resulting from an error or overcharge. (B) Deduction shall be allowed from such gross earnings for (i) any gross earnings from sales for resale of gas

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and electricity to public service corporations and municipal utilities, whether or not such purchasers are Connecticut public service companies or Connecticut municipal utilities, and whether or not such companies or utilities are subject to the tax imposed by this chapter, (ii) the net invoice price plus transportation costs of appliances using gas or electricity, where gross earnings included income from sales of such appliances, (iii) gross earnings from sales of natural gas to end users located outside this state, (iv) any gross earnings from sales for resale of natural gas to natural gas suppliers that have registered with the Department of Revenue Services for purposes of the tax imposed under this chapter, and (v) any gross earnings from sales of natural gas to exempt wholesale generators, as defined in 15 USC 79z-5a, to the extent such natural gas is used directly by such exempt wholesale generators in the generation of electricity.

(4) Each municipal utility shall, on or before the last day of January, April, July and October of each year, submit to the Commissioner of Revenue Services a return on forms prescribed or furnished by the commissioner and signed by such utility's treasurer or the person performing the duties of treasurer, or by an authorized agent or officer, specifying (A) the name and location of such municipal utility, (B) the amount of its gross earnings from operations for the quarter ending with the last day of the preceding month, (C) the amount of its gross earnings from the sale or rental of appliances using gas or electricity and the cost of such appliances sold, cost to be interpreted as net invoice price plus transportation costs of such appliances, (D) the amount of its gross earnings from all sales for resale of gas and electricity, whether or not the purchasers are Connecticut public service companies or Connecticut municipal utilities and whether or not such companies or utilities are subject to the tax imposed by this chapter, (E) the amount of its gross earnings from all sales of natural gas to end users located outside this state, and (F) the amount of its gross earnings from all sales for resale of natural gas to natural gas suppliers that have registered with the Department of Revenue Services for purposes of the tax imposed under this chapter.

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- (5) Each municipal utility subject to the tax imposed under this subsection shall be taxed at the rate of five per cent upon the amount of its gross earnings from operations in each quarter, except that each municipal utility manufacturing, selling or distributing gas or electricity to be used for light, heat or power shall be taxed at the rate of four per cent upon the amount of its gross earnings from operations in each quarter allocable to residential service and shall not be taxed upon the amount of its gross earnings from operations in each quarter allocable to nonresidential service used directly by a company engaged in a manufacturing production process, in accordance with the Standard Industrial Classification Manual, United States Office of Management and Budget, 1987 edition, classifications 2000 to 3999, inclusive, or Sector 31, 32 or 33 in the North American Industrial Classification System United States Manual, United States Office of Management and Budget, 1997 edition.
- (c) (1) Each natural gas supplier that sells natural gas to be used for light, heat or power to an end user or users located in this state and that has registered with the Department of Revenue Services for purposes of the tax imposed under this chapter shall pay a quarterly tax upon its gross income from sales of natural gas to end users located in this state. The tax imposed by this subsection is due and payable to the Commissioner of Revenue Services quarterly on or before the last day of the month next succeeding each calendar quarter. The tax imposed under this subsection shall not apply to a company that is subject to the tax imposed under subsection (a) of this section, a municipal utility that is subject to the tax imposed under subsection (b) of this section, or a gas pipeline company or gas transmission company that is described in subsection (e) of this section.
- (2) (A) No deduction shall be allowed from such gross income for any commission, rebate or other payment, except a refund resulting from an error or overcharge. (B) Deduction shall be allowed from such gross income for any gross income from sales of natural gas to exempt wholesale generators, as defined in 15 USC 79z-5a, to the extent such natural gas is used directly by such exempt wholesale generators of

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- (3) Each natural gas supplier that is subject to the tax imposed under this subsection shall, on or before the last day of January, April, July and October of each year, submit to the Commissioner of Revenue Services a return on forms prescribed or furnished by the commissioner and signed by such supplier's treasurer or the person performing the duties of treasurer, or by an authorized agent or officer of the natural gas supplier, specifying (A) the name and location of such person, (B) the amount of its gross income from sales of natural gas to end users located in this state for the quarter ending with the last day of the preceding month, (C) the amount of its gross income from sales of natural gas to end users located outside this state for the quarter ending with the last day of the preceding month, and (D) such other information as the commissioner may require.
- (4) Each natural gas supplier subject to the tax imposed under this subsection shall be taxed at the rate of five per cent upon the amount of its gross income from sales of natural gas to end users located in this state in each quarter, except that each such natural gas supplier shall be taxed at the rate of four per cent upon the amount of its gross income in each quarter allocable to residential service and shall not be taxed upon the amount of its gross income in each quarter allocable to nonresidential service used directly by a company engaged in a manufacturing production process, in accordance with the Standard Industrial Classification Manual, United States Office of Management and Budget, 1987 edition, classifications 2000 to 3999, inclusive, or Sector 31, 32 or 33 in the North American Industrial Classification System United States Manual, United States Office of Management and Budget, 1997 edition.
 - (5) No person, firm, corporation or municipality that is chartered or authorized by this state to transmit or sell gas within a franchise area shall transmit natural gas for any natural gas supplier that sells natural gas to be used for light, heat or power to an end user or users located in this state, unless such natural gas supplier has registered with the

Department of Revenue Services for purposes of the tax imposed under this chapter. The provisions of this subdivision shall not apply to the transmission of gas for any seller that is a gas company, as defined in section 16-1, that is subject to the tax imposed under subsection (a) of this section; a municipal gas utility that is established under chapter 101 or any other gas utility owned, leased, maintained, operated, managed or controlled by any unit of local government under any general statute or any public or special act that is subject to the tax imposed under subsection (b) of this section; or a gas pipeline company or gas transmission company that is described in subsection (e) of this section.

- (6) The Commissioner of Revenue Services may make public the names and addresses of each natural gas supplier that sells natural gas to be used for light, heat or power to an end user or users located in this state and that has registered with the Department of Revenue Services for purposes of the tax imposed under this chapter, and that is not a gas company, as defined in section 16-1, that is subject to the tax imposed under subsection (a) of this section; a municipal gas utility established under chapter 101 or any other gas utility owned, leased, maintained, operated, managed or controlled by any unit of local government under any general statute or any public or special act that is subject to the tax imposed under subsection (b) of this section; or a gas pipeline or gas transmission company that is described in subsection (e) of this section.
- (d) (1) For purposes of this subsection, "gross earnings from providing electric transmission services or electric distribution services" includes (A) all income classified as income from providing electric transmission services or electric distribution services by the Department of Public Utility Control in the uniform system of accounts prescribed by the department, (B) the competitive transition assessment collected pursuant to section 16-245g, (C) the systems benefits charge collected pursuant to section 16-245h, (D) the assessment charged pursuant to section 16-245m, and (E) the assessment charged pursuant to section 16-245n. For purposes of this

- subsection, "gross earnings from providing electric transmission 356
- 357 services or electric distribution services" shall not include income from
- 358 providing electric transmission services or electric distribution services
- to a company engaged in a manufacturing production process, in 359
- 360 accordance with the Standard Industrial Classification Manual, United
- States Office of Management and Budget, 1987 edition, classifications 361
- 362 2000 to 3999, inclusive, or Sector 31, 32 or 33 in the North American
- Industrial Classification System United States Manual, United States 363
- Office of Management and Budget, 1997 edition. 364
- 365 (2) Each electric distribution company, as defined in section 16-1,
- providing electric transmission services, as defined in section 16-1, or 366
- 367 electric distribution services, as defined in section 16-1, shall pay a
- quarterly tax upon its gross earnings from providing electric 368
- 369 transmission services or electric distribution services in this state. The
- tax imposed by this subsection is due and payable to the 370
- 371 Commissioner of Revenue Services quarterly on or before the last day
- 372 of the month next succeeding each calendar quarter.
- 373 (3) Each electric distribution company shall, on or before the last
- 374 day of January, April, July and October of each year, submit to the
- 375 Commissioner of Revenue Services a return on forms prescribed or
- furnished by the commissioner and signed by such company's 376
- 377 treasurer or the person performing the duties of treasurer, or by an
- authorized agent or officer, with such other information as the 378
- 379 Commissioner of Revenue Services deems necessary.
- 380 (4) Each electric distribution company subject to the tax imposed
- 381 under this subsection shall be taxed at the rate of (A) eight and one-
- 382 half per cent of its gross earnings from providing electric transmission
- 383 services or electric distribution services allocable to other than
- 384 residential service, and (B) six and eight-tenths per cent of such gross
- earnings from providing electric transmission services or electric 385
- 386 distribution services allocable to residential service.
- 387 (e) Gas pipeline companies and gas transmission companies that do

- 388 not manufacture or buy gas in this state for resale in this state shall not 389 be subject to the provisions of this chapter or chapter 212a, but shall be 390 subject to the provisions of chapter 208.
- 391 Sec. 2. Section 12-268a of the general statutes is repealed and the 392 following is substituted in lieu thereof:
- 393 If the method of apportionment provided for in section 12-251 [,] or section 12-258 [or section 12-265] unfairly attributes to this state an undue proportion of its business activity, a company or municipal utility may petition for an alternate method of apportionment by filing with its return to the commissioner a statement of its objections and of such proposed other method of apportionment as it believes proper and equitable under the circumstances, accompanied by supporting details and proofs. The commissioner, within a reasonable time thereafter, shall notify the company or municipal utility whether the proposed method is accepted as reasonable and equitable and, if so accepted, shall adjust the return and tax accordingly. With respect to any company or municipal utility included in section 12-249 [,] or section 12-256, [or section 12-264,] the commissioner, at any time within three years after the filing by it of a return based on the method of apportionment provided for in section 12-249 [,] or section 12-258, [or section 12-265,] may change such method if, in [his] the commissioner's opinion, such method has operated or will operate so as to subject the company or municipal utility to taxation on a lesser portion of its business activity than is properly and equitably attributable to this state, and shall thereupon proceed to assess and collect taxes in accordance with such method as so changed by [him] the commissioner.
- 415 Sec. 3. Section 16-244a of the general statutes is repealed and the 416 following is substituted in lieu thereof:
- 417 (a) For purposes of this section, "base rates" means the total amount 418 charged by an electric company to each end use customer class, as 419 defined in its rate order in effect on July 1, 1998, for the fully bundled

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costs of electricity, including any customer service charge and any demand charge.

- (b) Notwithstanding sections 16-19 and 16-19a for the period from July 1, 1998, until December 31, 1999, the base rates paid to an electric company by any customer in the state for electric services, other than a customer receiving electric services under a special contract, shall not exceed the base rates that have been approved by the Department of Public Utility Control for that electric company as of December 31, 1996. Base rates shall be adjusted to the extent of any increase or decrease in state taxes attributable to [sections 12-264 and 12-265] section 12-264, as amended by this act, and any other increase or decrease in state or federal taxes resulting from a change in state or federal law and shall continue to be adjusted during such period pursuant to section 16-19b. Base rates may be adjusted, by an increase or decrease, to the extent approved by the department, in the event that the revenue requirements of the company are affected as the result of changes in legislative enactments other than public act 98-28*, administrative requirements or accounting standards occurring after July 1, 1998, provided such accounting standards are adopted by entities independent of the company that have authority to issue such standards. Savings attributable to a reduction in taxes shall not be shifted between customer classes. The calculation of base rates for purposes of this section shall not be affected by the change in billing format provided in subsection (b) of section 16-244e.
- Sec. 4. Subdivision (2) of subsection (a) of section 16-244c of the general statutes is repealed and the following is substituted in lieu thereof:
 - (2) Not later than October 1, 1999, the Department of Public Utility Control shall establish the standard offer for each electric distribution company, effective January 1, 2000, which shall allocate the costs of such company among electric transmission and distribution services, electric generation services, the competitive transition assessment and the systems benefits charge. The department shall hold a hearing that

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453 shall be conducted as a contested case in accordance with chapter 54 to 454 establish the standard offer. The standard offer shall provide that the 455 total rate charged under the standard offer, including electric 456 transmission and distribution services, the conservation and load 457 management program charge described in section 16-245m, the 458 renewable energy investment charge described in section 16-245n, 459 electric generation services, the competitive transition assessment and 460 the systems benefits charge shall be at least ten per cent less than the 461 base rates, as defined in section 16-244a, in effect on December 31, 462 1996. The standard offer shall be adjusted to the extent of any increase 463 or decrease in state taxes attributable to [sections 12-264 and 12-265] 464 section 12-264, as amended by this act, and any other increase or 465 decrease in state or federal taxes resulting from a change in state or 466 federal law and shall continue to be adjusted during such period 467 pursuant to section 16-19b. Notwithstanding the provisions of section 468 16-19b, the provisions of said section 16-19b shall apply to electric 469 distribution companies. The standard offer may be adjusted, by an increase or decrease, to the extent approved by the department, in the 470 471 event that (A) the revenue requirements of the company are affected as 472 the result of changes in legislative enactments other than public act 98-473 28**, administrative requirements or accounting standards occurring 474 after July 1, 1998, provided such accounting standards are adopted by 475 entities independent of the company that have authority to issue such 476 standards, or (B) an electric distribution company incurs extraordinary 477 and unanticipated expenses required for the provision of safe and 478 reliable electric service to the extent necessary to provide such service. 479 Savings attributable to a reduction in taxes shall not be shifted between 480 customer classes.

- 481 Sec. 5. Section 12-265 of the general statutes is repealed.
- 482 Sec. 6. This act shall take effect July 1, 2001, and shall be applicable 483 to calendar quarters commencing on and after said date.

FIN Joint Favorable Subst.